#### CALIFORNIA COASTAL COMMISSION

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# CALIFORNIA COASTAL COMMISSION LCP PLANNING GRANT APPLICATION FORM

**SEPTEMBER 5, 2013** 

For Fiscal Year 2013-2014, Governor Brown and the California Legislature approved an augmentation of \$1 million to the California Coastal Commission's budget to support local governments responsible for planning under the <u>California Coastal Act</u> (Coastal Act) to develop or update Local Coastal Programs (LCPs). A full description of the grant program is available <a href="http://www.coastal.ca.gov/lcp/LCPGrantProgram.html">http://www.coastal.ca.gov/lcp/LCPGrantProgram.html</a>.

Coastal Commission staff is available to work with local governments and to assist you during the application process. Please note the entire grant application will be public record upon submittal. Click in the shaded text fields to enter text, numbers and dates. The fields will expand to accommodate the data. Press the tab key to move between fields.

#### APPLICANT INFORMATION

Applicant name (organization): County of San Diego



#### PROJECT INFORMATION

Project title: County of San Diego Local Coastal Plan Update and Certification

LCP/ LCP Segment: All

Project location: City / Geographic area: Unincorporated County Coastal Zone

County: County of San Diego

Project timeline: Start date: <u>April 2014</u> End date: <u>April 2016</u>

#### MAPS AND PHOTOS

Applications must include one map showing the planning area for the project. Additional photos or maps may be included as attachments if needed to illustrate the proposed project. Please note: any photos and maps you submit are subject to the unqualified and unconditional right of the State of California to use, reproduce, publish, or display, free of charge. Please indicate if crediting is requested for the photos and/or maps.

#### **APPLICATION MATERIALS**

- **1.** A **PROJECT DESCRIPTION**. Provide a clear description of the proposed project organized under subheadings to describe how the project will address the priorities and criteria. This section should be no more than 5-7 pages in 12 point font, single-spaced, and should include the following:
  - a. The **goals and objectives** of your project: Include a description of how you will accomplish each objective, and how your objectives will accomplish your goals.
  - b. **Project details**: Include a specific description of how the planning project will be carried out, including specific plans for community outreach and **how the project addresses the adopted priorities and criteria**:

#### i. Public Benefit/Significance

Please describe the extent to which the proposed LCP planning project will: (1) address issues of statewide significance and (2) maximize public benefits of the coast. These benefits can include: preserving and enhancing coastal habitat, protecting, providing and enhancing public access, protecting priority land uses such as agriculture, coastal dependent development or recreation, Smart Growth and sustainable development initiatives, protecting and providing lower cost visitor and recreational opportunities, and addressing climate change and sea-level rise. Provisions for citizen participation must be a part of the work program.

#### ii. Relative Need for LCP Update/Extent of Update

Describe the need for the proposal. For example, when was the LCP last updated in whole or in part? Is there an urgency related to the specific planning issues to be addressed? What is the scope of the effort? Please identify the specific elements of the LCP that you are targeting to be updated. Is it targeted to a particular geographic or policy area or to the entire jurisdiction? Does the LCP need to be reformatted or reorganized to improve the clarity and utility of the document and how it relates to other planning documents? Describe how the proposed planning project will be effective in conserving and protecting coastal resources, and how the

proposed project builds upon or complements existing efforts that may be underway or completed for your jurisdiction.

#### iii. Addressing the Effects of Climate Change

Please describe how the proposed project addresses the effects of climate change, including sea-level rise and other coastal hazards. How will it address shoreline protection, planned retreat and redevelopment of existing shoreline and blufftop development? How will it address other issue areas affected by climate change, such as changes in habitat, fire hazards, and transportation and land use policies to facilitate reductions in greenhouse gas emissions and vehicle miles travelled?

#### iv. Likelihood of Success/Effectiveness

Please describe the planning process, steps or mechanisms for coordination with the Coastal Commission staff and the public, and how this grant would advance that process. Please describe the factors that will contribute to the success and effectiveness of your project. Consider the following questions in your response:

- What steps or measures are proposed to help ensure that this effort will be successfully completed and implemented? If your jurisdiction is not yet certified, please explain the factors that make the success of this planning effort more likely. Similarly, if your jurisdiction previously received LCP grant funds, explain the factors that make the success of this planning effort more likely.
- What is the level of support for the project? Please describe or include information that shows support for the project such as resolutions of intent and endorsement for the proposed work, matching funds or other complementary efforts.
- Is LCP or related planning work already underway? How will this grant support and further that effort?

#### v. Workload and Permit Streamlining

Describe how this project may contribute to a more efficient and streamlined permitting and post-certification process.

#### vi. Project Integration/Leverage/Matching Funds

Please describe how this grant application will contribute to efficient use of informational resources, and any existing resources. What other grant funds have been committed or applied for? Are any matching funds or significant in-kind resources available? What other planning work (such as through the Ocean Protection Council, Coastal Conservancy or the Strategic Growth Council) is being undertaken that could help further the LCP effort? If other resources are limited or unavailable, describe the hardship circumstances that may warrant waiver of these considerations.

2. A WORK PROGRAM AND SCHEDULE. Provide a work program and schedule for implementation of the project, including anticipated benchmarks for LCP and or LCP amendment development and review for the project, using the template provided below. Bear in mind that funds will not be available until early spring 2014 and some work tasks must be scheduled to begin on or before April 30, 2014. Grantees will have two years to complete tasks, and work must be completed on or before April 30, 2016.

#### **SCHEDULE**

Proposed starting date: <u>April 15, 2014</u> Estimated completion: <u>April 30, 2016</u>

#### WORK PROGRAM

	G 1 . D . A 720 2015
	Complete Date: April 30, 2016
Task 1. Project Preparation	
1.1 Draft Project Charter and form project	Complete date: May 6, 2014
team	
1.2 Develop Stakeholder Group (including	Complete date: May 20, 2014
local Coastal Commission staff)	
1.3 Update County Website	Complete date: May 30, 2014
Outcome/Deliverables: Final signed	Projected date: May 30, 2014
Project Charter, Stakeholder list, Public	
notice of project on County website	
Task 2. Development of Draft LCP	
2.1 Research available data on sea-level	Complete date: July 29, 2014
rise, erosion, stormwater management,	
climate change, and changes to the	
physical environment in County's Coastal	
Zone (CZ)	
2.2 Work with other County and	Complete date: July 29, 2014
government agencies (County Parks and	
Recreation, Environmental Health, Public	
Works (transportation, flooding and	
stormwater), Agriculture, USFWS, CDFW,	
to determine future plans for the CZ that	
benefit public access and recreation	
opportunities	
2.3 Review recent County programs and	Complete date: July 29, 2014
policies (MSCP, CAP, Watershed	
Protection Ordinance, etc.) to determine	
appropriate updates to the LCP	
2.4 Create draft Land Use Plan (LUP) for	Complete date: September 19, 2014
LCP and disseminate to project team for	_
review and comment.	

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2.5 Make revisions and hold public	Complete date: October 14, 2014
meeting with stakeholders for initial input.	
2.6 Post draft on County website, and	Complete date: November 7, 2014
contact Coastal Commission for	
preliminary comments.	
2.7 Work with project team to research	Complete date: December 19, 2014
implementation measures that support LUP	
goals and policies.	
2.8 Determine County coastal development	Complete date: December 19, 2014
permit approval process and fees	
2.9 Create draft LCP Implementation Plan	Complete date: February 6, 2015
(IP) and disseminate draft IP to project	
team for review and comment.	
2.10 Revise and meet with Stakeholders	Complete date: March 13, 2015
and public for comments.	
2.11 Post draft on County website, and	Complete date: April 3, 2015
send to Coastal Commission for	
preliminary comments.	
Outcome/Deliverables: Draft LCP and	Projected date: April 3, 2015
draft permit issuance process	
Task 3. Review Comments on Draft LCP	
and Revise	
3.1 Management and county counsel	Complete date: April 24, 2015
reviews and comments	
3.2 Receive Coastal Commission	Complete date: May 1, 2015
preliminary comments	
3.3 Review and discuss comments with	Complete date: July 10, 2015
project team, stakeholders, and Coastal	
Commission (one meeting each).	
3.4 Revise draft LCP	Complete date: July 31, 2015
Outcome/Deliverables: Revised draft LCP	Projected date: July 31, 2015
Task 4: Public Review	
4.1 Release draft for 30 to 45 day public	Complete date: August 7, 2015
review	Complete date. August 7, 2013
4.2 Review comments and make edits to	Complete date: September 30, 2015
LCP if appropriate	Complete date. September 30, 2013
4.3 If edits are made, send revisions to	Compete date: September 30, 2015
Coastal Commission for review and	Compete date. September 30, 2013
comment	
Outcome/Deliverables: Complete Public	Projected date: September 30, 2015
Review and draft final LCP	1 Tojected date. September 30, 2013
Task 5: Public Hearings  5 1 Present I CP to Planning Commission	Complete date: November 13, 2015
5.1 Present LCP to Planning Commission	Complete date. November 13, 2013
5.2 Edit LCP based on direction from PC	Complete date: December 2, 2015

5.3 Present LCP to Board of Supervisors	Complete date: February 3, 2016
for adoption	
Outcome/Deliverables: Adopted LCP	Projected date: February 3, 2016
Task 6: Certification from Coastal	
Commission	
6.1 Present LCP to Coastal Commission	Complete date: February 9, 2016
for approval and certification	
6.2 Revise LCP if necessary	Complete date: March 25, 2016
6.3 Return to the Board of Supervisors for	Complete date: April 13, 2016
approval if necessary	
6.4 Obtain Coastal Commission	Complete date: April 29, 2016
certification	
Outcome/Deliverables: Adopted LCP that	Projected date: April 29, 2016
has been certified by the Coastal	
Commission	

Please list (1) all significant and pertinent project benchmarks related to the project for which funds are being requested, (2) expected dates for reaching or completing those steps. These will be used in monitoring grant progress and in grant reporting under approved contracts.

#### BENCHMARK SCHEDULE

ACTIVITY	COMPLETION DATE
Completion of Task 1: Final signed Project	May 30, 2014
Charter, Stakeholder list, Public notice of	
project on County website	
<b>Completion of Task 2.6</b> : Draft Land Use Plan	November 7, 2014
for LCP completed and posted on County	
website for public information.	
Completion of Task 2: Complete Draft LCP	April 3, 2015
(LUP and IP) and draft permit issuance	
process posted on website for public	
information	
Completion of Task 3: Revised Draft LCP	July 31, 2015
Completion of Task 4: Final LCP	Sept. 30, 2015
Completion of Task 5: LCP adoption	February 3, 2016
Completion of Task 6: Certification of	April 29, 2016
adopted LCP by the Coastal Commission	

**3. A BUDGET.** Please provide a proposed budget, including the Application Budget Information and a Budget Summary, using the provided Application Budget Form.

#### **APPLICATION BUDGET INFORMATION**

Funding Request: \$75,000 Total Project Cost: \$104,000

If multiple funding sources are being used, in the funding sources matrix below, list the major tasks of the proposed project and indicate the estimated cost of each, including source of funding for task. These tasks should correlate with your overall Work Program. An example follows the matrix.

#### PROJECT FUNDING SOURCES

		Allocation of total cost among all funding sources				
Task	Task	Total Cost	Applicant's	LCP	Other Funds	Other funds
Number	Task	Total Cost	funding	Grant	(define	(define
				Funding	below)	below)
1	Project	\$5,250	\$1,475	\$3,775	N/A	N/A
	Preparation					
2	Development	36,750	10,250	26,500	N/A	N/A
	of Draft LCP					
3	Review and	16,225	4,525	11,700	N/A	N/A
	Revise LCP					
4	Public Review	7,500	2,100	5,400	N/A	N/A
5	Public Hearings	29,275	8,175	21,100	N/A	N/A
6	Certification	9,000	2,475	6,525	N/A	N/A
	from Coastal					
	Commission					
TOTAL		\$104,000	\$29,000	\$75,000	\$0	\$0

Sample: Project Funding Sources

	-		Allocation of	on of total cost among all funding sources		
Task	Task	Total Cost	Applicant's	LCP	Other funds	Other Funds
Number	1 ask	Total Cost	Funding	Grant	(define	(define
				Funding	below)	below)
1		\$57,000	\$20,000	\$20,000	\$30,000	\$7,000
2		\$5,000	\$5,000	\$5.000		
3		\$5,000	\$5,000	\$25,000		
4						
<b>TOTAL</b>		\$107,000	\$30,000	\$50,000	\$30,000	\$7,000

#### OTHER FUNDING SOURCES (NOT INCLUDING IN-KIND SERVICES) N/A

\$ Amount	Source of funds	Status (Committed, Applied,
		etc)
		Click here to enter a date.
		Click here to enter a date.
		Click here to enter a date.
		Click here to enter a date.
		Click here to enter a date.

#### In-kind Services: \$29,000

In-kind services or contributions include staff time, volunteer time and materials contributed to the project. Please describe and estimate value, and differentiate between expected in-kind contributions and contributions (work or other types of contributions) already obtained/completed.

The County will contribute staff time to manage the project and the grant, as well as perform research, determine the County's coastal development application process, draft the LCP, oversee public outreach and take the project forward for approval. The applicant's funding source listed in the budget above will all be in-kind services attributed to staff time and use of County maintained Geographical Information Systems data.

#### **BUDGET SUMMARY**

Travel (4)

Other:

Indirect Costs (5)

#### **Grant Application Budget Form**

Organization Name: County of Sa Project Title: County of San Dieg Requested Amount: \$75,000		al Plan Upda	te and Certifi	cation_	
Gra	nt Request B	udget [	Fotal Project (if differ	0	
Personnel:					
	48,702		\$48,752		
Benefits (2)	19,480		29,453		
Total Personnel\$	68,182		<u>\$78,205                                    </u>		
(1) The funds are requested for Position	or the positions  Hrly Rate	of: Benefits	Indirect	Total	Hours
Land Use/Environmental Planner III	\$42.17	25.43	22.31	89.91	826
Planning Manager	\$48.00	29.13	25.45	102.58	290
Operating Expenses Postage/Shipping Supplies/Materials (3)					

\$25,795

 Total Operating Expenses
 \$6,818
 \$25,795

 Total Budget
 \$75,000
 \$104,000

\$6,818

<sup>(1)</sup> Attach an explanation of rate(s) and hours for each position for which funds are being requested.

<sup>(2)</sup> Amount requested for benefits not to exceed 40% of amount requested for salary or wage.

<sup>(3)</sup> Include a list of the major supplies and materials and how much they cost.

<sup>(4)</sup> Travel reimbursement rates are the same as similarly situated state employees.

<sup>(5)</sup> Indirect costs include, for example, a pro rata share of rent, utilities, and salaries for certain positions indirectly supporting the proposed project but not directly staffing it. Amount requested for indirect costs should be capped at 10% of amount requested for "Total Personnel."

A RESOLUTION FROM THE APPLICANT'S GOVERNING BODY. Please submit a resolution containing that contains the following authorizations: 1) authority to submit the proposal, 2) authority to enter into a contract with the California Coastal Commission if the grant is awarded, and 3) designation of the applicant's authorized representative (name and title). A sample resolution is provided as Attachment A.

#### SUBMISSION DATES

Applications are due <u>November 22, 2013</u>. Application packets must be RECEIVED by 5pm November 22, 2013. Proposals must be emailed or mailed; faxed responses will not be considered.

If the governing body of an applicant cannot adopt a resolution similar to Attachment A of the application by this date, the applicant can submit the proposal with a draft resolution, provide a date for when the governing body will consider adoption of the resolution and **submit the adopted resolution by 5pm** <u>December 19, 2013</u>. All other materials must be submitted by the November 22, 2013 deadline. Applications will not be deemed complete until an adopted resolution is received. Applications that do not contain a final, adopted resolution by December 19, 2013 will not be considered for funding.

The Commission is expected to award grants in early 2014.

#### SUBMISSION REQUIREMENTS

Please submit the completed application form, including all attachments, via email to Hilary Papendick, Statewide LCP Grant Coordinator, at <a href="LCPGrantProgram@coastal.ca.gov">LCPGrantProgram@coastal.ca.gov</a>. Please submit all application materials as <a href="mailto:a single PDF file AND submit the Project Description">a single PDF file AND submit the Project Description</a>, <a href="Work Program">Work Program</a>, <a href="mailto:Budget">Budget</a>, <a href="mailto:and Schedule as a Word document</a>. See Attachment B for a checklist of required application materials.

If you are unable to submit via email, you may mail a CD and hard copy to the Coastal Commission:

Hilary Papendick
Statewide LCP Grant Coordinator
California Coastal Commission
45 Fremont Street, Suite 2000
San Francisco, CA 94105
415-904-5294

Please note: all information that you submit is subject to the unqualified and unconditional right of the Coastal Commission to use, reproduce, publish, or display, free of charge. All documents submitted will be considered a public record upon submittal. Please indicate if credit is requested for any of the photos and/or maps.

#### **QUESTIONS**

Coastal Commission staff are pleased to assist local governments during preparation of LCP grant applications. Please send questions on the grant application process to **Hilary Papendick**, **Statewide LCP Grant Coordinator**, **via email at LCPGrantProgram@coastal.ca.gov**, (415) **904-5294.** A frequently asked questions document will be posted to the Coastal Commission website. Questions regarding the LCP process and update approach should be directed to the relevant Coastal Commission district contact person, via phone or email. LCP Grant contacts for the district offices are listed below.

#### LCP GRANT DISTRICT CONTACT INFORMATION

#### North Coast (Del Norte, Humboldt, Mendocino Counties)

- Alison Dettmer, Deputy Director

Email: Alison.Dettmer@coastal.ca.gov, Phone: (415) 904-5200

- Bob Merrill, District Manager

Email: Bob.Merrill@coastal.ca.gov, Phone: (707) 826-8950

#### North Central Coast (Sonoma, Marin, San Francisco, San Mateo Counties)

- Dan Carl, Deputy Director

Email: Dan.Carl@coastal.ca.gov, Phone: (831) 427-4863

- Madeline Cavalieri, District Manager

Email: Madeline.Cavalieri@coastal.ca.gov, Phone: (831) 427-4863

#### **Central Coast (Santa Cruz, Monterey, San Luis Obispo Counties)**

- Dan Carl, Deputy Director

Email: Dan.Carl@coastal.ca.gov, Phone: (831) 427-4863

- Madeline Cavalieri, District Manager

Email: Madeline.Cavalieri@coastal.ca.gov, Phone: (831) 427-4863

### South Central Coast (Santa Barbara and Ventura Counties, and the Malibu portion of Los Angeles Counties)

- John (Jack) Ainsworth, Senior Deputy Director

Email: John.Ainsworth@coastal.ca.gov, Phone: (805) 585-1800

- Steve Hudson, District Manager

Email: Steve.Hudson@coastal.ca.gov, Phone: (805) 585-1800

#### South Coast (Los Angeles (except Malibu) and Orange Counties)

- John (Jack) Ainsworth, Senior Deputy Director Email: John.Ainsworth@coastal.ca.gov, Phone: (562) 590-5071

- Sherilyn Sarb, Deputy Director Email: Sherilyn.Sarb@coastal.ca.gov, Phone: (562) 590-5071

- Teresa Henry, District Manager Email: Teresa.Henry@coastal.ca.gov, Phone: (562) 590-5071

#### San Diego (San Diego County)

- Sherilyn Sarb, Deputy Director Email: Sherilyn.Sarb@coastal.ca.gov, Phone: (619) 767-2370

- Deborah Lee, District Manager Email: <u>Deborah.Lee@coastal.ca.gov</u>, Phone: (619) 767-2370

#### **ALTERNATE CONTACT**

Liz Fuchs, Manager, Statewide Planning (Available after September 20<sup>th</sup>) Email: Elizabeth.Fuchs@coastal.ca.gov, Phone: (415) 904-5287

## **Project Description**

The Coastal Zone (CZ) in the unincorporated County of San Diego (County) lies entirely within the community of San Dieguito, which is adjacent to the cities of Encinitas and Solana Beach and approximately one mile east of the I-5 Freeway. It borders the eastern edge of the San Elijo Lagoon and does not contain any shoreline. The unincorporated portion of the CZ consists of 1,050 acres and 473 parcels, of which 424 parcels are already developed. The vast majority of the existing development is comprised of single-family residential land use. Approximately 160 acres are designated as open space, while three parcels, totaling about 3.5 acres along the north side of Via de la Valle, are designated as office professional.

The County's Local Coastal Program (LCP) was adopted in 1982. It has been revised on several occasions to reflect annexations of unincorporated areas into incorporated jurisdictions, but it has not been comprehensively updated since its adoption. Currently, the California Coastal Commission reviews and approves development permits in the unincorporated CZ.

#### **Project Goals**

The goals of this project are: (1) to develop an informed LCP that balances the protection of coastal resources with public access and private development, and (2) to obtain certification for the LCP from the Coastal Commission.

#### Project Objectives & Details

Make Needed Updates to Reflect Changed Conditions and Circumstances

This project proposes an update to the entire County LCP. The first LCP was adopted in 1982. It has been revised over the years but only to reflect annexations of portions of the CZ into the cities of Solana Beach, Encinitas, and Carlsbad. The last update occurred in 2011 when the County adopted its comprehensive General Plan Update (GPU). Although the goals and policies of the LCP have not been comprehensively updated in 30 years, the GPU provides a solid foundation upon which this process will be built.

The land use designations assigned to properties in the CZ were reviewed and modified as part of the GPU process. Under the previous General Plan, the highest residential density allowed in the CZ was one dwelling unit per acre. Under the GPU, the highest density is now one dwelling unit per two acres. In addition, areas that were previously identified as environmentally sensitive were allowed one dwelling unit per 4, 8, or 20 acres depending upon the slope of the property. Under the new General Plan, these areas are now limited to one dwelling unit per 20 acres.

These changes were made to reduce development impacts to the coast, to the San Dieguito River Watershed, and to the Carlsbad/Escondido Creek Watershed, which drains into the San Elijo Lagoon. In addition, impacts to the areas of aesthetics,

agricultural resources, air quality, biological resources, cultural and paleontological resources, geology and soils, hazards and hazardous materials, hydrology and water quality, land use, mineral resources, noise, population and housing, public services, recreation, transportation and traffic, utilities and services systems, and global climate change were analyzed for the GPU Program Environmental Impact Report (EIR). Because adoption of the GPU is so recent, the land use designations in the CZ will not require change and will ensure internal consistency with the General Plan.

This project will involve updating LCP policies to reflect new regulations and management practices in the areas of stormwater management, fire protection, and water conservation. Although the County CZ does not contain shoreline, development in the CZ has the potential to directly impact water quality in the Lagoon and the ocean as a result of erosion, siltation, and other processes. Even since the EIR analysis was completed, management practices to reduce and monitor impacts from stormwater runoff continue to evolve. New stormwater regulatory requirements will be reflected in the LCP in order for the County to obtain the authority to issue coastal development permits.

The Fire Hazard Severity Zone in the CZ varies from moderate to very high. The LCP update will address policies and implementation measures that reduce the dangers from wildfires such as building requirements, brush management, and landscaping.

The County has adopted a *Water Conservation in Landscaping Ordinance* that strives to reduce the amount of imported water consumed for outdoor use. It authorizes a maximum amount of water to be used in irrigation for new development and encourages the use of native species in landscaping. It also prohibits the growing of invasive species in areas adjacent to sensitive habitat. These will be important policies in the LCP.

Other additions that will be incorporated into the LCP are the North County Multiple Species Conservation Program, covered in more detail below, and County plans for improvements to trails, pathways, parks, and other public facilities.

#### Increase Public Benefits

LCP policies will be updated to encourage connectivity with the mobility networks of Solana Beach and Encinitas where Pacific Ocean shoreline exists, thereby enhancing public access to the coast. Connectivity can be realized through concepts such as complete streets and in the areas of mass transit and non-motorized access.

Most of the property within the unincorporated CZ has been developed with single-family homes. However, the San Dieguito County Park, also located in the area, provides 125 acres of recreational opportunities for the public to enjoy. The LCP will provide direction on future plans for the park to ensure that public benefits such as picnic areas, hiking trails, playing fields, and adequate parking are protected and enhanced.

#### Preserve and Enhance Coastal Habitat

The southern portion of the CZ is located in the San Dieguito River Watershed and the northern portion is part of the Carlsbad Watershed. Drainage for the Carlsbad Watershed is provided by Escondido Creek and another intermittent stream which drain into the San Elijo Lagoon. The most important biological habitat in this part of the CZ is the San Elijo Lagoon Ecological Preserve. Although located in Encinitas, the Preserve is a joint effort of the County, the California Department of Fish and Wildlife (CDFW), the U.S. Fish and Wildlife Service (USFWS), and the San Elijo Lagoon Conservancy.

The LCP will be updated to ensure continued preservation of the integrity, function, and long-term viability of environmentally sensitive habitat within the CZ. Measures will be identified in the LCP to protect drainage areas and to prevent siltation and pollution from stormwater runoff and construction. This project will specifically update LCP policies related to hydromodification and stormwater management to reflect the many regulatory changes in these areas since the last time the LCP was comprehensively updated.

Hillside development and grading can contribute to erosion. The County has existing policies and regulations aimed at addressing these issues but the effects from sea-level rise may mean that the CZ requires different management. Research into these issues will be undertaken as part of the LCP update.

The County is currently engaged in completing the North County Multiple Species Conservation Program (MSCP), which includes the CZ. The MSCP is a joint effort between the County, CDFW, and the USFWS to identify and create habitat preserves and linkages. Once approved, the County will be authorized to issue permits to development for the incidental take of endangered or threatened species in lieu of the permits issued by the state and federal agencies. The LCP will be updated to reflect this new program and its policies for protecting sensitive species as well as appropriate mitigation measures for development.

The LCP update will also include policies and programs that protect natural habitats from invasive species. Landscaping plans should be monitored to ensure that invasive species are not planted or growing in areas that would allow them to spread to sensitive habitat.

#### Address Effects of Climate Change

The San Diego region was the first to comply with SB 375. One of the guiding principles of the GPU was sustainable development. The County's new General Plan decreases the density allowed in the back country of the County where public services are in short supply and increases it in areas where infrastructure already exists. The intent of this change was to reduce vehicle miles traveled by locating future growth closer to job centers. As explained above, development density in the CZ was not increased, but the area will benefit from the redistribution of future growth because of the resulting reduction in greenhouse gas emissions.

Building on the principles of the GPU, the County has now adopted a Climate Action Plan (CAP) which further addresses plans to reduce greenhouse gas emissions. The County also encourages the use of sustainable, alternative forms of energy such as solar panels and small wind turbines through reduced or waived permit fees. These policies affect the CZ and will be included as part of the LCP.

Although the County CZ does not have shoreline, sea-level rise may still affect its properties. As part of the LCP update, new information on the impacts of sea-level rise and the risks of potential hazards such as tsunamis and earthquakes will be studied in order to determine whether changes in hillside development regulations are necessary to protect the environment as well as residents.

#### Ensure Successful Implementation

The LCP update process will include a public outreach component. The effectiveness and success of an LCP requires public support. The County has already made progress in this effort. The County's comprehensive update to the General Plan took over ten years of public outreach, planning, and hearings. This plan was the result of a bottom-up planning process that included workshops, open houses, and public meetings. Topics included identification of desired goals, policies, and standards that balance environmental protection with sustainable development.

The GPU outreach included more than 500 public meetings and approximately 50 noticed public hearings with the Planning Commission and the Board of Supervisors. The input from diverse interests, such as land development associations, environmental organizations, and community groups, including the San Dieguito community, shaped the goals and policies of the GPU. The General Plan also includes an implementation plan that furthers many of the LCP policies proposed by this project.

This grant will allow the County to build on the success of the GPU by funding a major portion of the research and public outreach needed to update the LCP. Funding would also support the County's initiative to reduce government red tape in the processing of development applications. By obtaining certification from the Coastal Commission, the County could begin issuing coastal development permits, which would save applicants the extra step of applying directly to the Coastal Commission for approval.

The schedule to update the LCP, both the Land Use Plan and the Implementation Plan, is attached to this application. The Benchmark Schedule is also included. County staff would like to involve the local Coastal Commission staff as part of the project team. The project plan includes coordinating with Coastal Commission staff during the execution of each major task. The goal is to adopt an LCP that the Commission can easily certify by April 2016.

On November 6, 2013, the San Diego County Board of Supervisors executed a resolution authorizing County staff to apply for and accept this grant, to update the County's LCP so that it can be certified. The resolution is included in the application package.

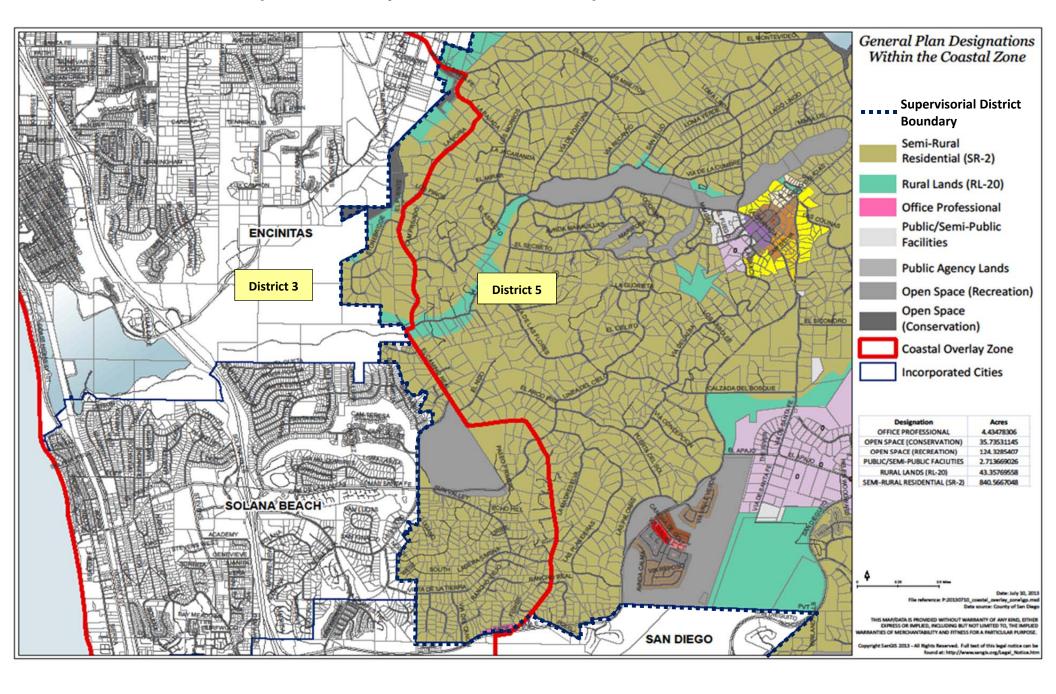
The County has adopted several related programs, such as the Landscape Ordinance, the Climate Action Plan, the Watershed Protection Ordinance, and the General Plan Update, all of which complement the LCP update. Other County efforts, such as the North County MSCP, are in the process of moving forward for adoption and have bearing on Coastal Zone issues. Conversely, work done on the LCP update will be useful to programs such as the implementation plan for the CAP.

The County has not been awarded any other grants to update the LCP, but it will commit staff time to managing the project and the grant, as well as performing research, determining the County's coastal development application process, working with Coastal Commission staff, drafting the LCP, overseeing public outreach, and taking the project forward for adoption and certification.

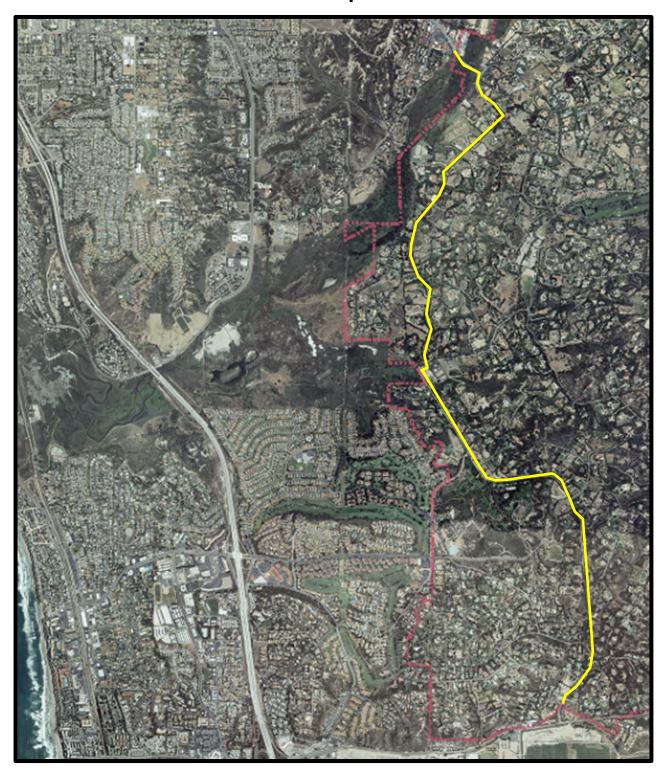
The County Board of Supervisors has expressed its willingness and capacity to assume the responsibility of issuing local coastal development permits. This grant will help achieve that goal, and in turn, alleviate some of the burden from the Coastal Commission.

## California Coastal Zone **Coastal Zone: Unincorporated San Diego County** Humboldt Mendocino Sonoma Sacramento San Francisco San Jose Barbara Ventura Angeles **Huntington Beach** Oceanside San Diego

#### **Unincorporated County Coastal Zone with Supervisorial Districts**

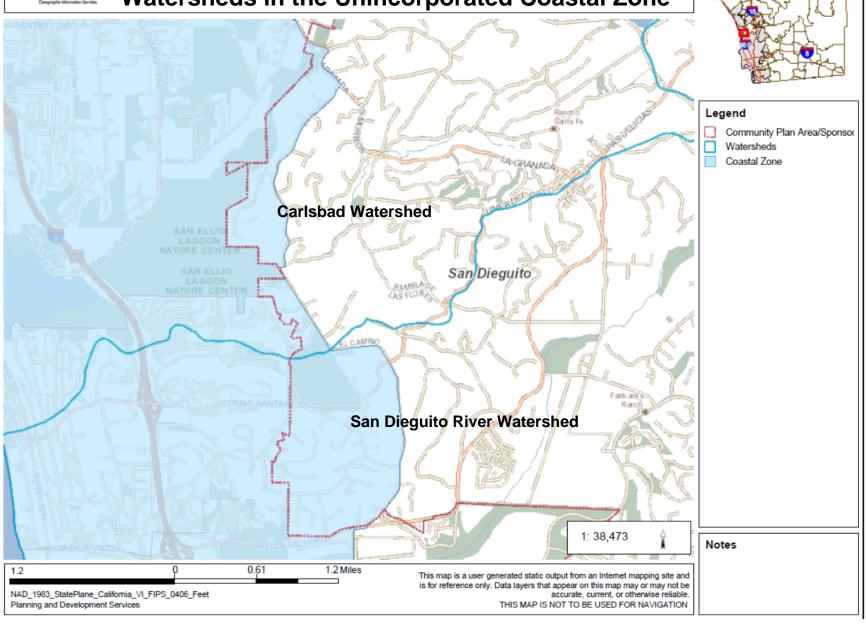


### **Aerial View of Unincorporated Coastal Zone**





### **Watersheds in the Unincorporated Coastal Zone**



## Work Program, Budget, and Schedule

**A WORK PROGRAM AND SCHEDULE.** Provide a work program and schedule for implementation of the project, including anticipated benchmarks for LCP and or LCP amendment development and review for the project, using the template provided below. Bear in mind that funds will not be available until early spring 2014 and some work tasks must be scheduled to begin on or before April 30, 2014. Grantees will have two years to complete tasks, and work must be completed on or before April 30, 2016.

#### **SCHEDULE**

Proposed starting date: <u>April 15, 2014</u> Estimated completion: <u>April 30, 2016</u>

#### WORK PROGRAM

TASK	PROJECTED COMPLETION DATE
	Complete Date: April 30, 2016
Task 1. Project Preparation	
1.1 Draft Project Charter and form project team	Complete date: May 6, 2014
1.2 Develop Stakeholder Group (including local Coastal Commission staff)	Complete date: May 20, 2014
1.3 Update County Website	Complete date: May 30, 2014
Outcome/Deliverables: Final signed Project Charter, Stakeholder list, Public notice of project on County website Task 2. Development of Draft LCP	Projected date: May 30, 2014
2.1 Research available data on sea-level	Complete data, July 20, 2014
rise, erosion, stormwater management, climate change, and changes to the physical environment in County's Coastal Zone (CZ)	Complete date: July 29, 2014
2.2 Work with other County and government agencies (County Parks and Recreation, Environmental Health, Public Works (transportation, flooding and stormwater), Agriculture, USFWS, CDFW, to determine future plans for the CZ that benefit public access and recreation opportunities	Complete date: July 29, 2014

TASK	PROJECTED COMPLETION DATE
2.3 Review recent County programs and	Complete date: July 29, 2014
policies (MSCP, CAP, Watershed	
Protection Ordinance, etc.) to determine	
appropriate updates to the LCP	
2.4 Create draft Land Use Plan (LUP) for	Complete date: September 19, 2014
LCP and disseminate to project team for	
review and comment.	
2.5 Make revisions and hold public	Complete date: October 14, 2014
meeting with stakeholders for initial input.	
2.6 Post draft on County website, and	Complete date: November 7, 2014
contact Coastal Commission for	
preliminary comments.	
2.7 Work with project team to research	Complete date: December 19, 2014
implementation measures that support LUP	
goals and policies.	
2.8 Determine County coastal development	Complete date: December 19, 2014
permit approval process and fees	
2.9 Create draft LCP Implementation Plan	Complete date: February 6, 2015
(IP) and disseminate draft IP to project	
team for review and comment.	
2.10 Revise and meet with Stakeholders	Complete date: March 13, 2015
and public for comments.	
2.11 Post draft on County website, and	Complete date: April 3, 2015
send to Coastal Commission for	
preliminary comments.	
Outcome/Deliverables: Draft LCP and	Projected date: April 3, 2015
draft permit issuance process	
Task 3. Review Comments on Draft LCP	
and Revise	
3.1 Management and county counsel	Complete date: April 24, 2015
reviews and comments	
3.2 Receive Coastal Commission	Complete date: May 1, 2015
preliminary comments	
3.3 Review and discuss comments with	Complete date: July 10, 2015
project team, stakeholders, and Coastal	
Commission (one meeting each).	
3.4 Revise draft LCP	Complete date: July 31, 2015
Outcome/Deliverables: Revised draft LCP	Projected date: July 31, 2015
Task 4: Public Review	

TASK	PROJECTED COMPLETION DATE
4.1 Release draft for 30 to 45 day public	Complete date: August 7, 2015
review	
4.2 Review comments and make edits to	Complete date: September 30, 2015
LCP if appropriate	
4.3 If edits are made, send revisions to	Compete date: September 30, 2015
Coastal Commission for review and	
comment	
Outcome/Deliverables: Complete Public	Projected date: September 30, 2015
Review and draft final LCP	
Task 5: Public Hearings	
5.1 Present LCP to Planning Commission	Complete date: November 13, 2015
5.2 Edit LCP based on direction from PC	Complete date: December 2, 2015
5.3 Present LCP to Board of Supervisors	Complete date: February 3, 2016
for adoption	
Outcome/Deliverables: Adopted LCP	Projected date: February 3, 2016
Task 6: Certification from Coastal	
Commission	
6.1 Present LCP to Coastal Commission	Complete date: February 9, 2016
for approval and certification	
6.2 Revise LCP if necessary	Complete date: March 25, 2016
6.3 Return to the Board of Supervisors for	Complete date: April 13, 2016
approval if necessary	
6.4 Obtain Coastal Commission	Complete date: April 29, 2016
certification	
Outcome/Deliverables: Adopted LCP that	Projected date: April 29, 2016
has been certified by the Coastal	
Commission	

Please list (1) all significant and pertinent project benchmarks related to the project for which funds are being requested, (2) expected dates for reaching or completing those steps. These will be used in monitoring grant progress and in grant reporting under approved contracts.

#### BENCHMARK SCHEDULE

ACTIVITY	COMPLETION DATE
Completion of Task 1: Final signed Project	May 30, 2014
Charter, Stakeholder list, Public notice of	
project on County website	
<b>Completion of Task 2.6</b> : Draft Land Use Plan	November 7, 2014
for LCP completed and posted on County	
website for public information.	
Completion of Task 2: Complete Draft LCP	April 3, 2015
(LUP and IP) and draft permit issuance	
process posted on website for public	
information	
Completion of Task 3: Revised Draft LCP	July 31, 2015
Completion of Task 4: Final LCP	Sept. 30, 2015
Completion of Task 5: LCP adoption	February 3, 2016
Completion of Task 6: Certification of	April 29, 2016
adopted LCP by the Coastal Commission	

**A BUDGET.** Please provide a proposed budget, including the Application Budget Information and a Budget Summary, using the provided Application Budget Form.

#### APPLICATION BUDGET INFORMATION

Funding Request: \$75,000 Total Project Cost: \$104,000

If multiple funding sources are being used, in the funding sources matrix below, list the major tasks of the proposed project and indicate the estimated cost of each, including source of funding for task. These tasks should correlate with your overall Work Program. An example follows the matrix.

#### **PROJECT FUNDING SOURCES**

	Task	Total Cost	Allocation of total cost among all funding sources				
Task Number			Applicant's LCP		Other Funds	Other funds	
			funding	Grant	(define	(define	
				Funding	below)	below)	
1	Project	\$5,250	\$1,475	\$3,775	N/A	N/A	
	Preparation						
2	Development	36,750	10,250	26,500	N/A	N/A	
	of Draft LCP						
3	Review and	16,225	4,525	11,700	N/A	N/A	
	Revise LCP						
4	Public Review	7,500	2,100	5,400	N/A	N/A	
5	Public Hearings	29,275	8,175	21,100	N/A	N/A	
6	Certification	9,000	2,475	6,525	N/A	N/A	
	from Coastal						
	Commission						
TOTAL		\$104,000	\$29,000	\$75,000	\$0	\$0	

#### OTHER FUNDING SOURCES (NOT INCLUDING IN-KIND SERVICES) N/A

#### In-kind Services: \$29,000

In-kind services or contributions include staff time, volunteer time and materials contributed to the project. Please describe and estimate value, and differentiate between expected in-kind contributions and contributions (work or other types of contributions) already obtained/completed.

The County will contribute staff time to manage the project and the grant, as well as perform research, determine the County's coastal development application process, draft the LCP, oversee public outreach and take the project forward for approval. The applicant's funding

source listed in the budget above will all be in-kind services attributed to staff time and use of County maintained Geographical Information Systems data.

#### **BUDGET SUMMARY**

Total Operating Expenses

**Total Budget** 

Gran	t Applicati	ion Rudge	et Form		
		on Duage			
Organization Name: <u>County of Sar</u> Project Title: <u>County of San Diego</u>		al Dian Unde	ata and Cartifi	ontion	
Requested Amount: \$75,000	Local Coasta	ai Fiaii Opud	ate and Certifi	<u>cation</u>	
Requested 7 mount. 975,000					
Gran	nt Request B	Total Project (if differ			
Personnel:			`	•	
Salaries and Wages (1) \$4	<u>\$48,752</u>				
Benefits <sup>(2)</sup> 1	Benefits (2)				
Total Personnel \$6	al Personnel <u>\$68,182</u>				
(1) The funds are requested for	the positions	of:			
( )					
Position	Hrly Rate	Benefits	Indirect	Total	Hours
Land Use/Environmental Planner III	\$42.17	25.43	22.31	89.91	826
Planning Manager	\$48.00	29.13	25.45	102.58	290
Operating Expenses Postage/Shipping Supplies/Materials (3)  Travel (4) Indirect Costs (5) Other:	6,818		\$25,795		
——————————————————————————————————————					

\$6,818

\$75,000

\$104,000

<sup>(1)</sup> Attach an explanation of rate(s) and hours for each position for which funds are being requested.

<sup>(2)</sup> Amount requested for benefits not to exceed 40% of amount requested for salary or wage.

<sup>(3)</sup> Include a list of the major supplies and materials and how much they cost.

<sup>(4)</sup> Travel reimbursement rates are the same as similarly situated state employees.

<sup>(5)</sup> Indirect costs include, for example, a pro rata share of rent, utilities, and salaries for certain positions indirectly supporting the proposed project but not directly staffing it. Amount requested for indirect costs should be capped at 10% of amount requested for "Total Personnel."

## **Signed Resolution**

Resolution No.: 13-158 Meeting Date: 11/06/13 (8)

#### RESOLUTION OF THE SAN DIEGO COUNTY BOARD OF SUPERVISORS AUTHORIZING THE APPLICATION FOR AND ACCEPTANCE OF CALIFORNIA COASTAL COMMISSION LOCAL COASTAL PROGRAM GRANT FUNDS [POD 13-009]

WHEREAS, the Budget Act of 2013 provides an appropriation of \$1 million for Coastal Commission grants in FY 13-14 to local governments to support Local Coastal Program (LCP) planning, and

WHEREAS, the California Coastal Commission, under the authority of the California Coastal Act, may provide financial assistance to support coastal planning and has approved a competitive grant program to provide such financial assistance for LCP planning; and

WHEREAS, the goal of the grant program is to develop new or updated LCPs in conformance with the California Coastal Act and to reflect current circumstances and new scientific information, including new understandings and concern for the effects of climate change, and

WHEREAS, grant proposals submitted under this grant program must complete land use plan and/or zoning work to either achieve submittal for certification of a Local Coastal Program (LCP) or an Area of Deferred Certification (ADC) or of an LCP Amendment to significantly update a certified LCP or LCP segments, including with special emphasis on effects of climate change and sea-level rise;

**WHEREAS**, the County of San Diego (County) does not yet have an effectively certified LCP; and

WHEREAS, the County desires to pursue a project that would result in the completion and submittal for certification by the California Coastal Commission of an Amendment to update the LCP in whole,

WHEREAS, the County desires to pursue a project that would result in the completion and submittal for certification by the California Coastal Commission of an LCP and desires to assume permit issuing authority,

WHEREAS, the County commits to and agrees to fully support a planning effort intended to complete a certified LCP pursuant to the provisions of the California Coastal Act, with full public participation and coordination with the Coastal Commission staff.

**NOW, THEREFORE, BE IT RESOLVED** that the Board of Supervisors of the County hereby:

1. Directs County staff to submit the grant application package provided by the California Coastal Commission to provide financial and planning assistance, under authority of the California Coastal Act, for the update and certification of the County's Local Coastal Program.

2. Authorizes the Director of Planning & Development Services, or designee, as agent of the County of San Diego, to execute, in the name of the County, all necessary applications, contracts and agreements and amendments thereto to implement and carry out the grant application package attached hereto and any project approved through approval of the grant application.

ON MOTION of Supervisor R. Roberts, seconded by Supervisor D. Roberts, the above Resolution was passed and adopted by the Board of Supervisors, County of San Diego, State of California, on this 6<sup>th</sup> day of November, 2013, by the following vote:

AYES:

Cox, Jacob, D. Roberts, R. Roberts, Horn

STATE OF CALIFORNIA) County of San Diego)<sup>SS</sup>

I hereby certify that the foregoing is a full, true and correct copy of the Original Resolution entered in the Minutes of the Board of Supervisors.

THOMAS J. PASTUSZKA
Clerk of the Board of Supervisors

Elizabeth Miller, Deputy

Resolution No. 13-158 Meeting Date: 11/06/13 (8)